

Message Text

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ORIGIN L-02

INFO OCT-01 EUR-12 ISO-00 IO-10 CAB-05 CIAE-00 COME-00

DODE-00 DOTE-00 EB-07 INR-07 NSAE-00 FAA-00 SAJ-01

TRSE-00 OMB-01 FRB-01 PM-03 H-02 NSC-05 PA-02 PRS-01

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DRAFTED BY L/EB:FKWILLIS:BAS

APPROVED BY IO - CARL J. GRIP

EB/OA/AVP - MR. GRAVATT

FAA - MR. SELFON (SUB)

DOT - MR. DRISCOLL (SUB)

DOT - MR. SCHWARTZKOPF (SUB)

OI/OIC - MR. AUIHEL (INFO)

EB/OA/AVP - MR. ORTMAN

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FM SECSTATE WASHDC

TO AMCONSUL MONTREAL PRIORITY

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E.O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJECT: ICAO: SEPT DIPLOMATIC CONFERENCE ON WARSAW
REVISION

REF: (A) STATE 053268

(B) MONTREAL 447

1. ADOPTING BINAGHI SUGGESTION THAT
US FORMULATE SPECIFIC PROPOSAL ON PROCEDURES TO HANDLE
GOLD ISSUE, WE HAVE CRYSTALIZED OUR THINKING AS FOLLOWS.
WE CHOOSE APPROACH DESCRIBED PARA 3(C) REFTEL A.

2. US REP SHOULD TABLE PROPOSAL FOR COUNCIL CONSIDERATION
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ASAP ALONG FOLLOWING LINES, UNLESS OBJECTION IS PERCEIVED

OR INFORMAL CONSULTATIONS WITH OTHER COUNCIL REPS COUNCIL
PRESIDENT ADVISE OTHERWISE:

----(A) THAT SEPT DIPLOMATIC CONFERENCE HAS EXPANDED
TERMS OF REFERENCE TO INCLUDE CONSIDERATION OF LIMITED
MODIFICATIONS OF GUATEMALA CITY PROTOCOL--THESE MODIFI-
CATIONS TO BE RESTRICTED ONLY TO PROPOSALS RELATING TO
GOLD CLAUSE PROBLEM AND TO THE FORM OF THE INSTRUMENT,
PROPOSALS ON LATTER POINT ONLY IF APPROPRIATE AS A RESULT
OF REPORT OF THE APRIL SPECIAL AD HOC WORKING GROUP

ON THE FORM OF THE INSTRUMENT OR SPECIFIC DECISION OF THE
SEPT DIPLOMATIC CONFERENCE;

----(B) THAT SEPT DIPLOMATIC CONFERENCE BE DIVIDED INTO
TWO MAIN COMMITTEES--ONE TO DEAL ONLY WITH GUATEMALA
CITY PROTOCOL GOLD CLAUSE FORM OF INSTRUMENT ISSUES, AND
REPORT AGREED TEXTUAL CHANGES TO PLENARY FOR FINAL
ADOPTION, ENTIRELY SEPARATE FROM WORK ON CARGO REVISION;
THE OTHER MAIN COMMITTEE TO DEAL ONLY WITH WARSAW CARGO
REVISION ITEMS AND REPORT AGREED PROVISIONS TO PLENARY
FOR FINAL ADOPTION, ENTIRELY SEPARATE FROM WORK ON
GUATEMALA PROTOCOL.

3. ESSENTIALLY, US PROPOSAL IS TO HOLD TWO DIPLOMATIC
CONFERENCES IN ONE. WE BELIEVE ICAO SIX-MONTH RULE
ON CALLING OF DIPLOMATIC CONFERENCES IS SUFFICIENTLY
FLEXIBLE TO ALLOW FOR EXPANSION WE PROPOSE WHERE CON-
FERENCE IS STILL MORE THAN FIVE MONTHS IN THE FUTURE
EXPANDED ITEMS ARE RELATED TO BASIC SUBJECT MATTER OF
THE DIPLOMATIC CONFERENCE, AND CONSIDERING THAT PROBLEMS
OF GUATEMALA CITY PROTOCOL ARE LIMITED AND REQUIRE
URGENT ATTENTION IF ENTRY-INTO-ENTRY FORCE IS TO BE
REALISTIC POSSIBILITY. (WE BELIEVE SUBSTANTIAL NUMBER
OF OTHER COUNTRIES WILL SUPPORT OUR VIEW THAT GUATEMALA
CITY PROTOCOL NEEDS ACTION AT EARLIEST PRACTICABLE DATE.)

4. WE BELIEVE UPCOMING SUBCOMMITTEE MEETING ON ROME
PROVIDES OPPORTUNITY FOR INITIAL EXCHANGE OF VIEWS ON
GOLD CLAUSE PROBLEM AND POSSIBLE SOLUTION, IF NOT AS PART
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OF FORMAL SUBCOMMITTEE PROCEEDINGS THAN CERTAINLY THROUGH
INFORMAL CONSULTATIONS. FOLLOWING MEETING WE WOULD WORK
TO CO-SPONSOR A POSSIBLE SOLUTION WITH OTHER INTERESTED
GOVERNMENTS SO PROPOSAL COULD BE PRODUCED AND SUBMITTED
FOR DISTRIBUTION WELL IN ADVANCE OF SEPT DIPLOMATIC CON-
FERENCE. WE SEE NO OTHER WAY TO GET ADEQUATE PREPARA-
TORY WORK ACCOMPLISHED TO DEAL WITH GUATEMALA CITY PROTO-
COL IN TIMELY FASHION.

5. WE ARE GOING TO SELECTED CAPITALS FOR SUPPORT OF US PROPOSAL IN COUNCIL SET OUT IN PARA 2, UNLESS US REP ADVISES OTHERWISE. WE WILL ALSO RAISE POINTS PARA 4 SO THAT IN EVENT US PROPOSAL IS ACCEPTED, COUNTRIES ATTENDING SUBCOMMITTEE WILL HAVE OPPORTUNITY TO PREPARE AT CAPITALS FOR DISCUSSIONS ON GOLD ISSUE, AT LEAST IN PRELIMINARY FASHION. INFO COPY OF INSTRUCTIONS TO BE SENT TO CAPITALS WILL BE REPEATED TO MONTREAL.

6. US DELEGATION TO SUBCOMMITTEE EXPECTED TO BE WILLIS (STATE-L/EB), SELFON (FAA), SCHWARTZKOPF (CAB), AND POSSIBLY REPRESENTATIVE FROM TREASURY IF GOLD ISSUE TO BE CONSIDERED. INGERSOLL

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